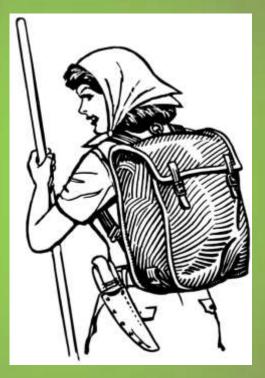


## Mobilising to transform institutional racism within the public sector in Aotearoa



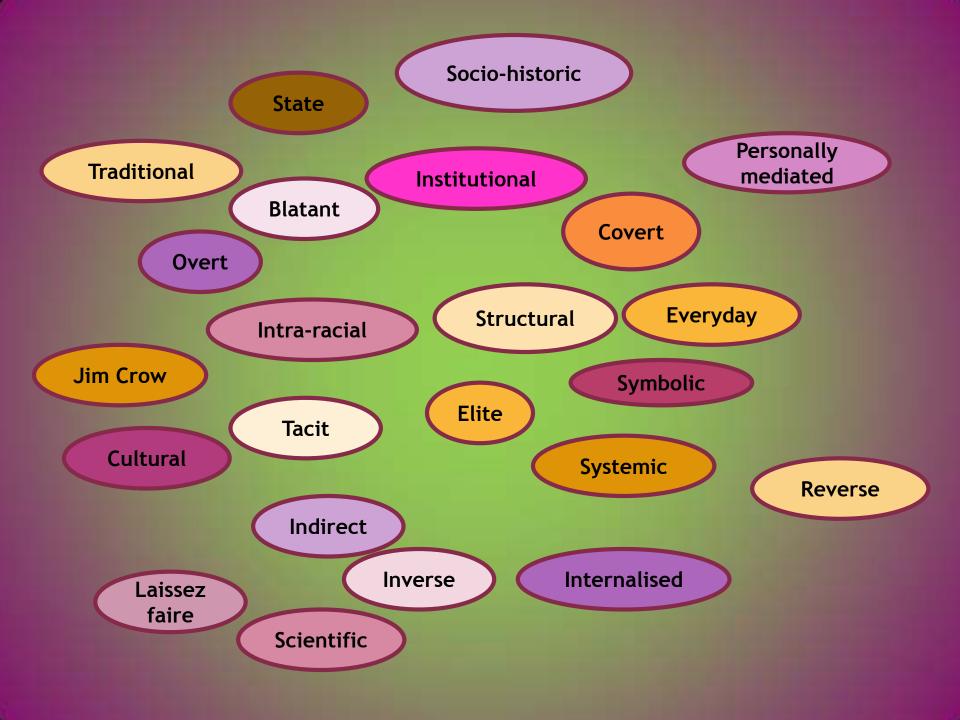
Dr Heather Came
Auckland University of Technology
New Zealand Women's Studies Association Conference
27th April 2012 - Wellington, New Zealand



What is institutional racism?

How does institutional racism manifest in the public sector?

How can we build collective action to transform such racism?



## Personally-mediated racism

- Differential assumptions about the abilities, motives, and intents of others, by "race"
- Prejudice and discrimination
- Examples
  - Police brutality
  - Physician disrespect
  - Shopkeeper vigilance
  - Waiter indifference
  - Teacher devaluation



PREJUDICE + POWER = RACISM

#### INSTITUTIONAL RACISM

"...white terrorists bomb a black church and kill five black children that is an act of individual racism...

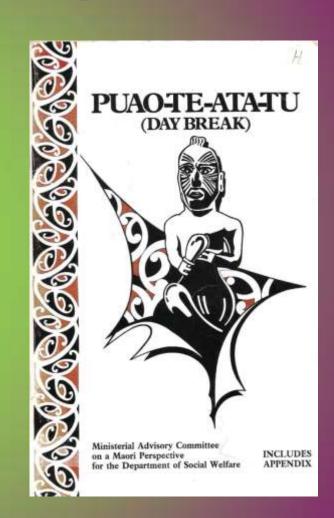
But when in the same city Birmingham, Alabama-five hundred
black babies die each year because
of the lack of proper food, shelter
and medical facilities, and
thousands more are destroyed and
maimed physically, emotionally and
intellectually because of conditions
of poverty and discrimination in the
black community that is a function
of institutional racism".

Stokely Carmichael

(Carmichael & Hamilton 1967:2)

#### PUAO TE ATA TU

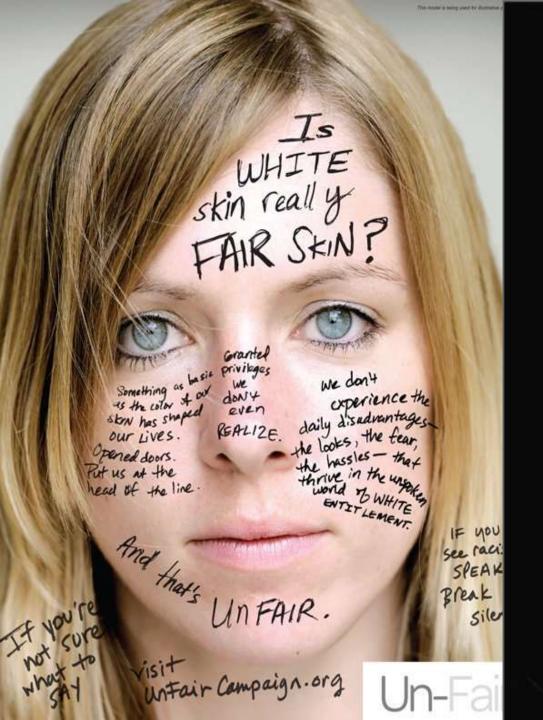
- Institutional racism is "... the outcomes of mono-cultural institutions which simply ignore and freeze out the cultures of those who do not belong to the majority.
- National structures are evolved which are rooted in the values, systems and viewpoints of one culture only.
- Participation by minorities is conditional on their subjugating their own values and systems to those of "the system" of the power culture".



(Ministerial Advisory Committee, 1988, p19).

Institutional racism is a pattern of differential access to material resources and power by race, which advantages [privileges] one sector of the population while disadvantaging [enacting racism against] another.

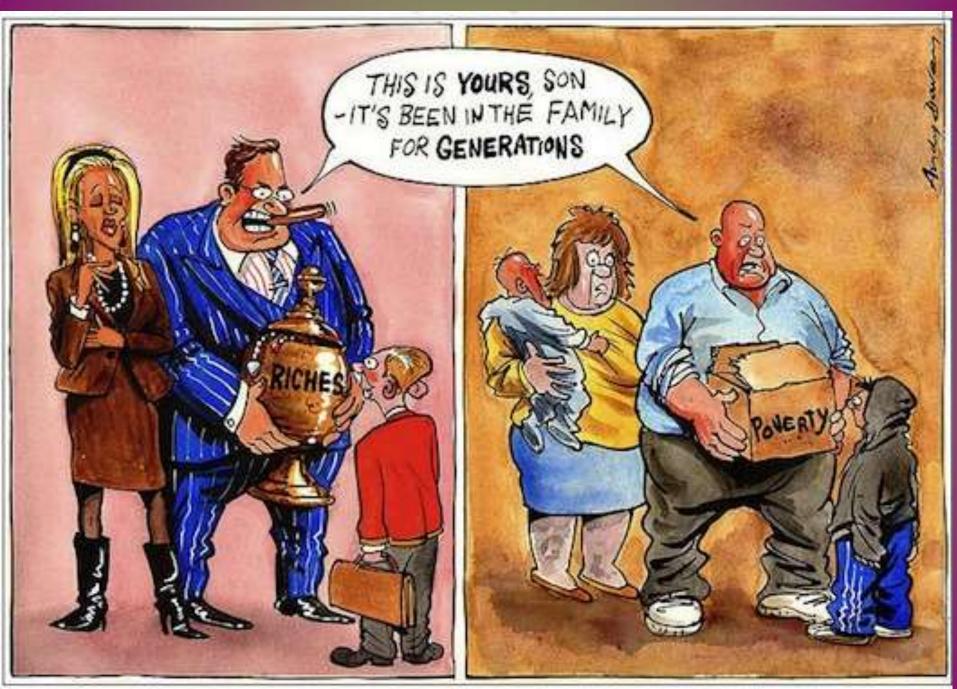




YOU CAN HELP - START BY SIGNING THE PLEDGE AT ANTAR.org.au

## racismos makes me sick

it damages my heart, blood pressure and my unborn baby



## WHY SHOULD WE BE CONCERNED ABOUT INSTITUTIONAL RACISM?

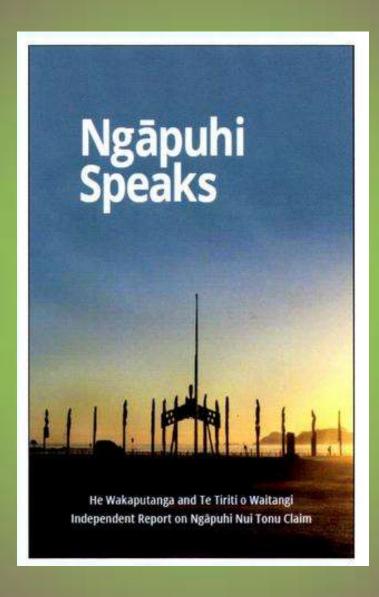




### FIRST DO NO HARM







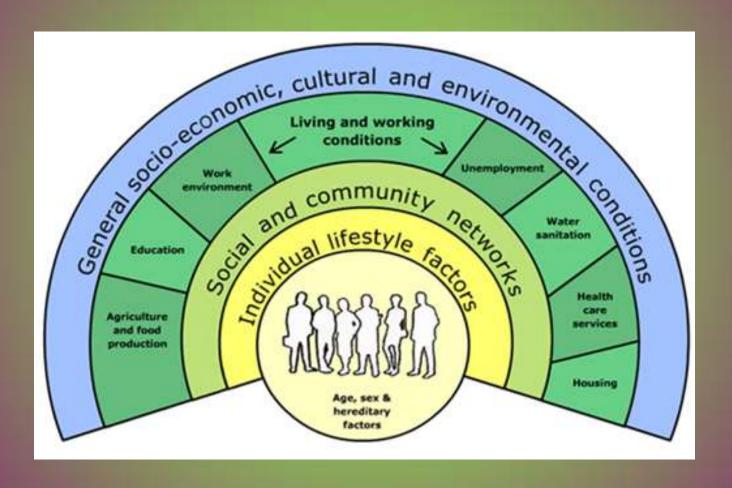
Order from:
Network Waitangi
Whangarei,
P.O. Box 417,
Whangarei

reotahi@clear.n et.nz

09-436 1807



#### RACISM AS DETERMINANT OF HEALTH



Whitehead, M. (1992). The concepts and principles of equity in health. International Journal of Health Services, 22, 429-445. doi: 10,1093/heapro/6.3.217

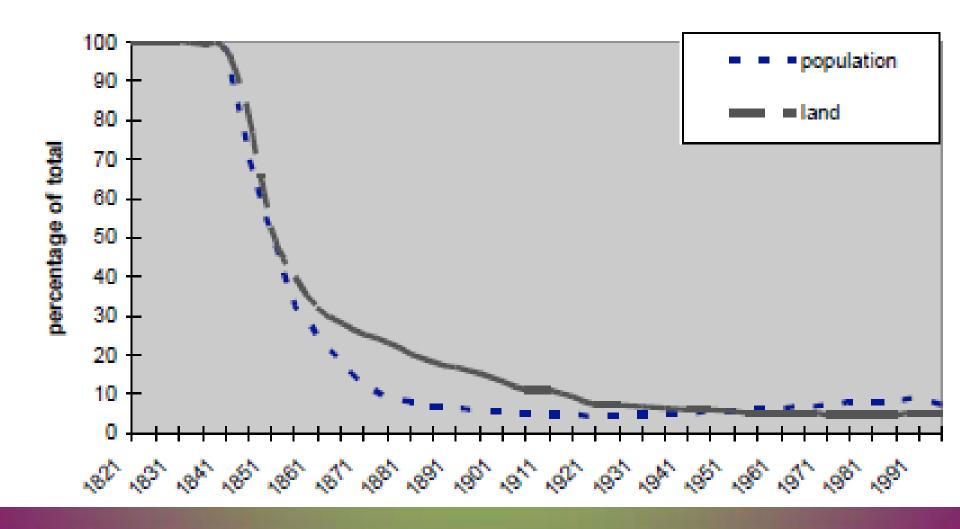


**NEW ZEALAND RACE RELATIONS LEGACY** 

- Me titiro ki nga wa o mua
- Rapua te mea kua ngaro
- "When searching for direction focus your eyes backwards and see where you have come from".

Herewini, M., Wilson, R., & Peri, M. (1985). Maori Advisory Unit Report.
 Auckland, New Zealand: Department of Social Welfare.

#### Decline in Maori Population and Control of Land



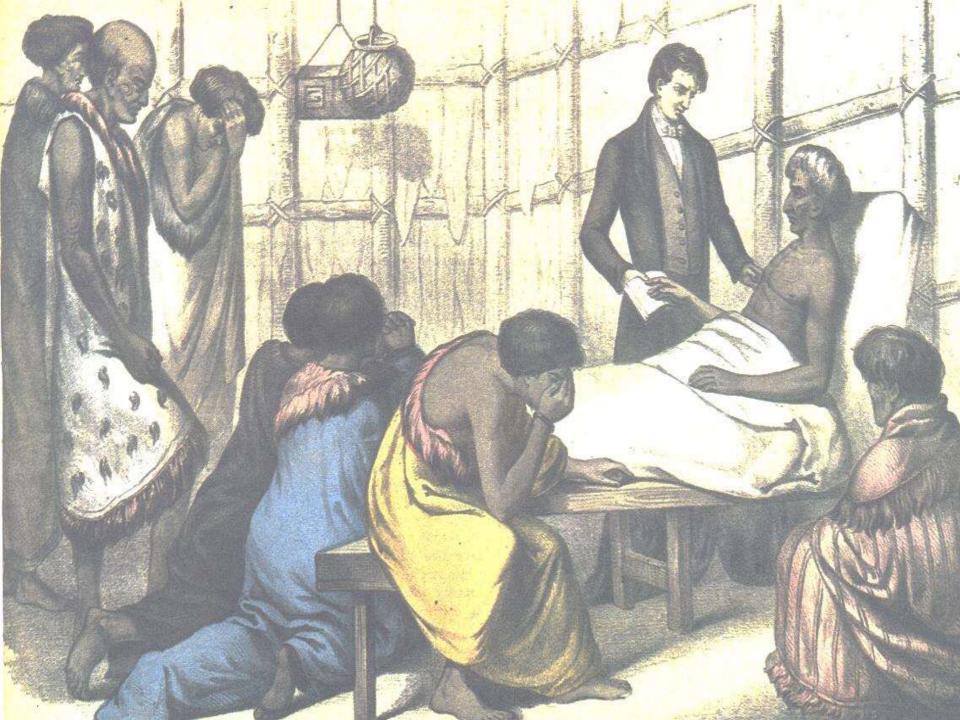


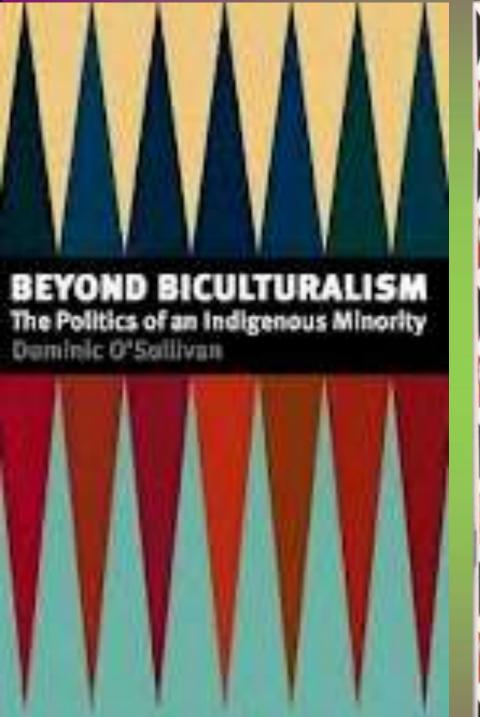
take a walk in someone else's shoes hikoitia ngā tapuwae o te hunga kē



Human Kights Commission Mark No Season

Race Relations Day 21 March Te Ra Whanaungatanga ---->







#### PUAO-TE-ATA-TU (DAY BREAK)



Ministerial Advisory Committee on a Maori Perspective for the Department of Social Welfare

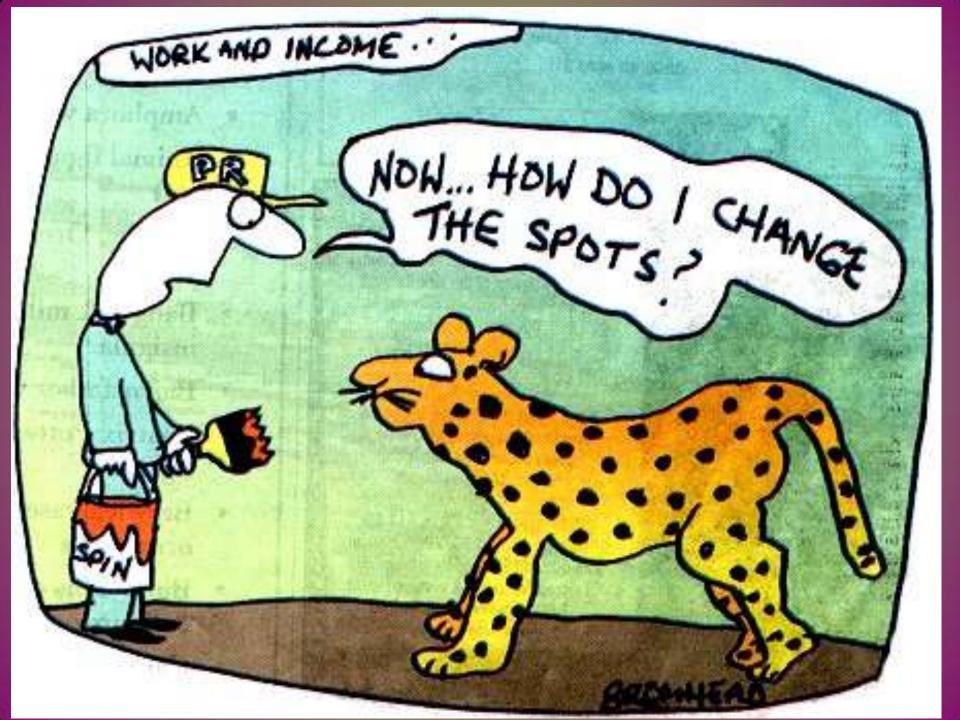
INCLUDES APPENDIX

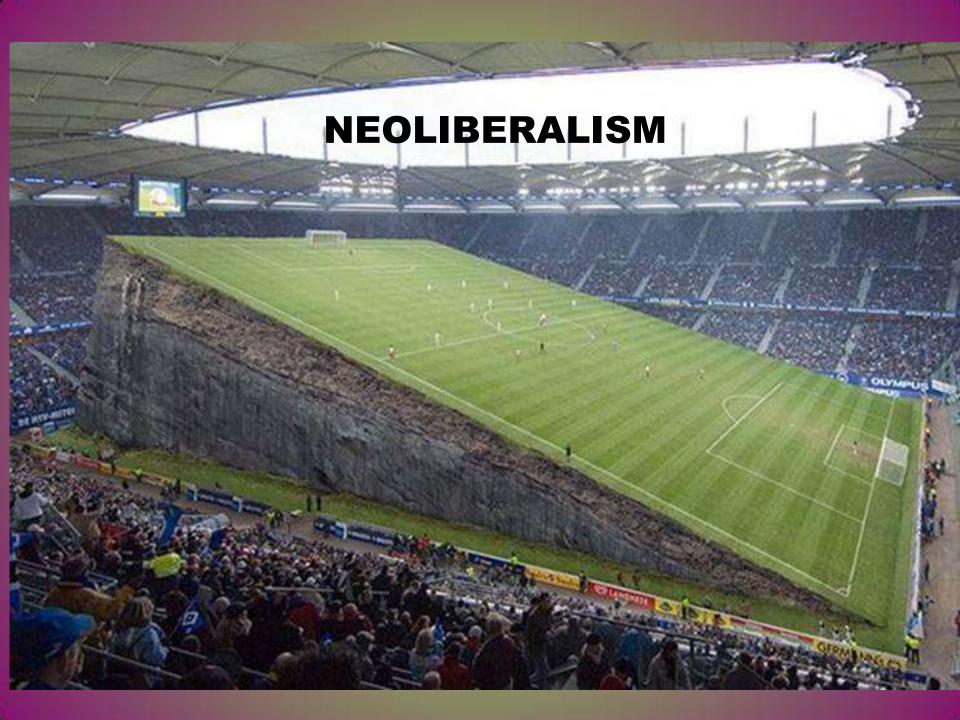




• "By whose law does a thief get to steal a car, admit later that he has stolen it, then decide when, how, and what part of the vehicle he will give back to the owner".

Josie Anderson (cited in Gardner, 1996, p. 125)





#### [THE HUNN REPORT]

REPORT ON

### DEPARTMENT OF MAORI AFFAIRS

by

J. K. HUNN, LL.M.

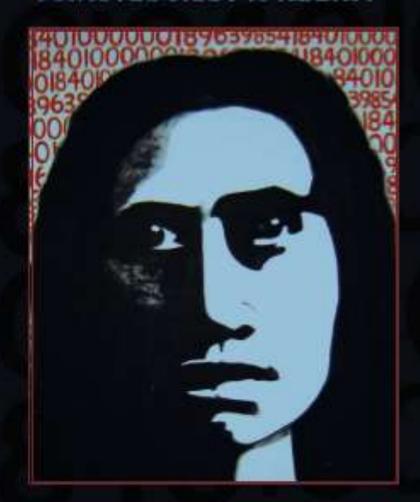
Deputy Chairman, Public Service Commission

(Acting Secretary for Maori Affairs)

(Circa 1960)

### HAUORA

MÄORI STANDARDS OF HEALTH IV



A Study of the Years 2000-2005

# HOW DOES RACISM OPERATE WITHIN THE PUBLIC SECTOR IN NEW ZEALAND?

#### STAGES APPROACH TO POLICY

Agenda setting **Policy Formation Decision-making Policy Implementation Policy Evaluation** 





Tyranny of the majority



## Racism in the Policy Cycle



Incomplete evidence base



Cultural & political incompetence



## Kaupapa Māori Theory

[Kaupapa Māori] assumes the taken for granted social, political, intellectual, and cultural legitimacy of Māori people, in that it is an orientation in which Māori language, culture, knowledge and values are accepted in their own right (Smith, 1992, November p. 13).



"I am sitting round the table and I am the only Māori and there are ten of us. We are arguing the prioritisation framework and I argue that Māori health should be right up near the top. So we have the debate... you put it on the table, you go hard for it and in the end if you don't have the numbers, that is where the funding goes".



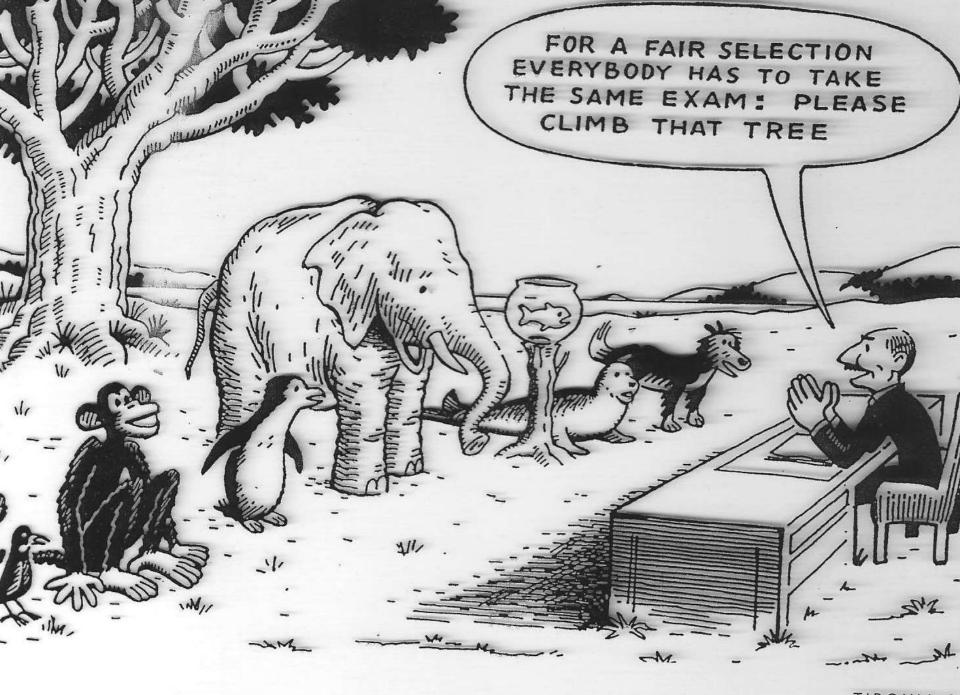
(Berghan cited in Came 2012:171-172)





...these are good people... they are benignly incompetent... [they] don't take into account other values; it is kinda like the universality of western values... and that tends to happen through most of the policy processes... they [Crown officials] don't see the need to be competent because why should they?... it is the others that need to understand. When in Rome do as Romans do, so when in New Zealand do as Pākehā do; it is that kinda stuff.

(Berghan cited in Came, 2012:301)







Historical funding allocations



Inconsistent Practice



Monocultural frameworks



Uneven access to Crown Officials





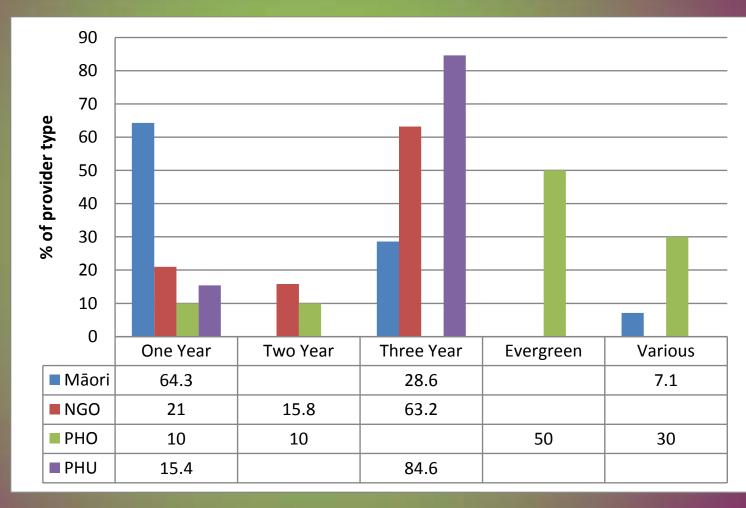
 ...as a PHU, I was just given money, millions of dollars, I didn't have to argue for it... it wasn't a purely contestable fund, we talked about how difficult it is, [but] every year it kept coming to me... I wasn't competing with anyone now that I think of it. It was just there. I was just given it

• (Berghan cited in Came, 2012:379)



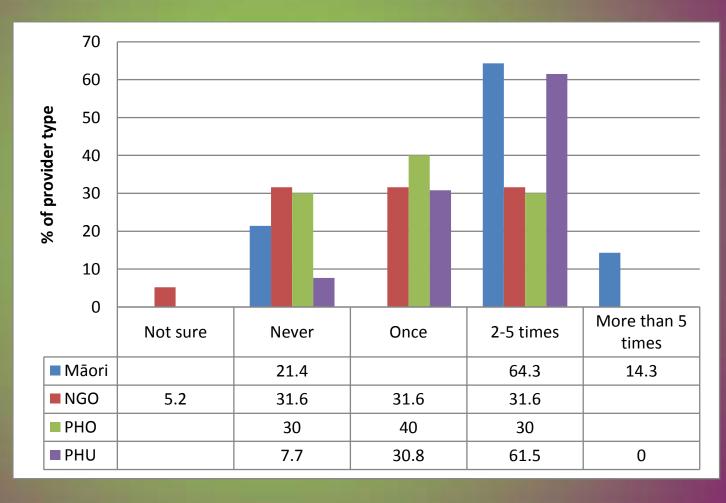


## NEGOTIATED CONTRACT TERMS





## RECOLLECTION OF AUDIT FREQUENCY



#### **Excuses for Racism**

I went to a Treaty course a few years ago
I was sure we sorted that decades ago – this isn't racism

I couldn't follow the agreed process as I just ran out of time

Policy is written for everybody not minorities
I can assure you some of my best staff are Māori

I'm going to retire soon that is a young man's battle
We have other priorities the Minister/Board is on my back

We don't have the capacity to deal with that We can't afford to consult and who do we consult anyway?

I can confirm there was a memo - it seems a dog ate that policy

# DOES THIS PATTERN OF BEHAVIOUR LOOK FAMILIAR IN YOUR SECTOR?



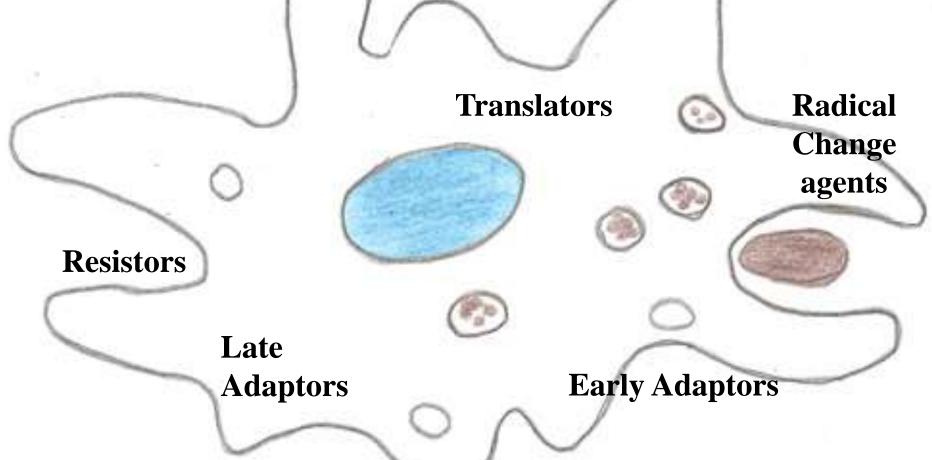
## KEEP CALM AND STOP **RACISM**

## To Listen

YOU EAR EYES UNDIVIDED ATTENTION The Chinese characters which make up the verb "to listen" lell us something significant about this skill. HEART



### **AMOEBA MODEL OF CHANGE**





#### TOP DOWN &/OR BOTTOM UP

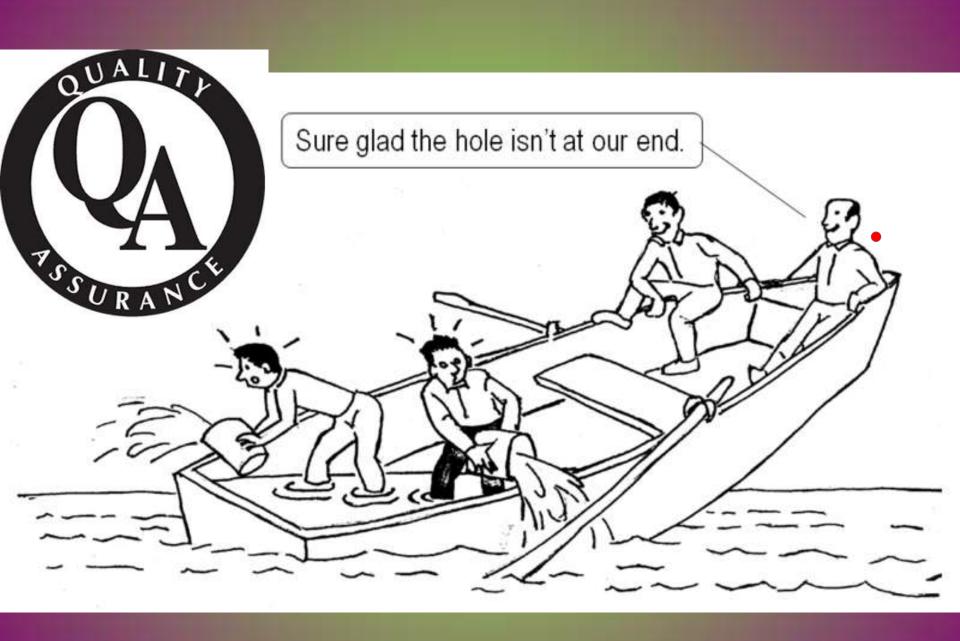




### Specific ideas for action

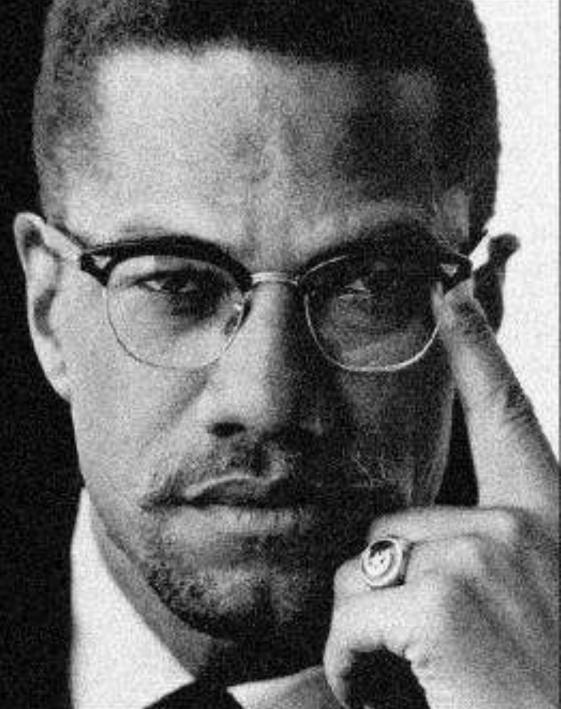
- Ask "How is racism operating here?"
  - Ask the question at work, at children's schools, in community, at state level, in faith groups
  - Who is at the table, and who is not?
     Involve and fund affected individuals and communities
  - What is on the agenda, and what is not?
  - How are values communicated and perpetuated?© Camara Jones







"The future belongs to those who prepare for it today." -Malcolm X



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